CITY OF WALLA WALLA

HISTORIC PRESERVATION COMMISSION BYLAWS

SECTION 1: GENERAL RULES AND PROCEDURES

These Bylaws establish the rules and procedures under which the Walla Walla Historic Preservation (WWHPC or Commission) executes those duties and functions set forth in Chapter 2.27 Historic Preservation Commission.

1. NAME

a. The name of the organization shall be THE WALLA WALLA HISTORIC PRESERVATION COMMISSION.

2. PURPOSE

a. The purpose is to provide for the identification, evaluation, and protection of historic resources; raise community awareness; and serve as the city's primary resource in matters of history, historic planning, and preservation in a manner prescribed in Walla Walla Municipal Code (WWMC) 2.27 Historic Preservation.

3. MEMBERSHIP

- a. The Commission shall consist of seven (7) members. They must be appointed and/or reappointed at the expiration of their term by the City Council. Appointments shall be for three (3) year terms. Membership on the Commission shall be as described in WWMC 2.27.040. Members shall be selected without respect to political affiliation. The WWHPC will, by majority vote, elect a Chair and Vice Chair at the first meeting of each year who will serve throughout that year. The chair will serve no more than two consecutive terms. The Chair:
 - i. Decides all points of order and procedural matters subject to rules and Bylaws.
 - ii. May appoint committees as necessary to investigate and report on matters before the Commission.
 - iii. Records his or her vote in all actions of the Commission.
 - iv. The Vice Chair will serve in place of the Chair in case of his/her absence and will have the same powers and duties.

b. WWHPC staff may consist of:

- i. The administrative staff of the Development Services Department may be responsible for notification of meetings, preparing the agenda, forwarding recommendations and documentation as required, arrange property inspections, offer secretarial and administrative support as necessary, Certified Local Government (CLG) responsibilities as determined, receiving applications, dispensing application packets and information, issuing the Certificate of Appropriateness, and other responsibilities as determined, subject to City Manager approval.
- ii. Building Inspector will be responsible for site inspections, reviewing building permits, and other responsibilities as determined, subject to Development Services Director approval.
- iii. City Attorney will be responsible for reviewing changes to ordinances, advising the Commission on legal issues, and other responsibilities as determined.
- c. Hired consultants will be responsible for those duties as specified in their contracts, which may include those duties and responsibilities as specified above, subject to City Manager approval.
- d. Walla Walla Historic Preservation Consultant selection shall comply with City of Walla Walla purchasing rules.
- e. The Commission members shall not receive any salary or other compensation for services rendered on the Commission.

- f. Vacancies occurring otherwise than through the expiration of terms shall be filled for the unexpired terms. Members may be removed by the City Council, for inefficiency, neglect of duty, or malfeasance in office. Other reasons for removal may include:
 - i. Absence from three consecutive regular meetings or six regular meetings in a twelvemonth period, which shall be regarded as constituting resignation from the Commission. This information will be forwarded to the Mayor and City Council by staff. Reinstatement may be sought through a hearing by the Commission.
 - ii. Participation in a legally demonstrable case of conflict of interest.
 - iii. Excused absences (sickness, death in the family, business trips, or emergencies) will not affect the member's status as in (i) above, except in the case of extended illness or long absence in which case the member shall be replaced. When a member is approaching the maximum number of absences, he/she will be notified by staff. Verification of attendance will be based exclusively on the minutes of each meeting.
- g. The Commission shall always include at least two professionals who have experience in evaluating the disciplines of history, architecture, architectural history, historic preservation, planning, cultural anthropology, archaeology, cultural geography, or American studies. The temporary vacancy or unavailability of one or both of these members shall not invalidate any Commission action unless that action is related to meeting CLG responsibilities as cited in the Certification Agreement between the Mayor of Walla Walla and the State Historic Preservation officer.
- h. No member of the WWHPC shall represent the Commission in its official actions except as specifically authorized by majority vote.
- i. Commission members shall refrain from discussing or expressing opinions on matters on the Commission's agenda outside of Commission meetings except as authorized in (h), or on direction from the Chair. Any Commission member found guilty of breaching this item or of violating the Open Public Meetings Act may result in removal from the Commission.
- j. To avoid conflict of interest, no Commission member shall vote on the determination of any case in which he/she or members of his/her immediate family have a financial interest.
- k. Commission members shall not vote on any application or determination unless he/she has been in attendance at previous deliberations on the subject or shall have the approval of the Chair contingent on the Chair's determination that the member has familiarized himself/herself with the subject and the minutes of any meetings where the subject was discussed.

4. QUORUM

a. A quorum is a simple majority of the seven members eligible to vote at a meeting. Should there be less than seven members on the commission at any given time, a quorum of four (4) shall still be required. A quorum is necessary to transact any official business. Voting by phone shall be allowed, so long as that member stays on the phone for the duration of the meeting.

5. POWERS AND DUTIES

- a. The major responsibility of the Historic Preservation Commission is to identify and actively encourage the conservation of the City of Walla Walla historic resources by initiating and maintaining a register of historic resources, reviewing proposed changes to register properties, raising community awareness of the city's history and historic resources; and serving as the city's primary resource in matters of history, historic planning, and preservation.
- b. Review nominations to the Walla Walla Local Register of Historic Places according to criteria in Walla Walla Municipal Code Section 2.27.050 and adopt criteria to be used to guide this review.
- c. Review proposals to construct, change, alter, modify, remodel, move, demolish, or significantly affect properties or districts on the register as provided in Walla Walla Municipal Code Section 2.27.060 to adopt standards to be used to guide this review, and the issuance of a certificate of appropriateness.
- d. Review applications for Special Valuation as provided in Walla Walla Municipal Code Section 2.27.070 to be used to guide this review.

e. No member of the HPC shall advise or express an opinion about a proposed Certificate of Appropriateness outside of a regular meeting.

6. PROCEDURES FOR CONDUCTING REGULAR MEETINGS

a. Pre-Meeting

- i. If there are agenda items, regular meetings will be held at the set time on the set day of every month in the set location. In case of scheduling conflicts, the meeting place may be changed at the discretion of the Chair with seven days advance notice given to WWHPC members and the public. If the set day of the month falls on an official holiday, the meeting may be changed to a time and place as determined by the WWHPC at the preceding month's meeting. If such a change occurs, the regular meeting place will be posted as to the new time and place.
- ii. If there are no agenda items, the Chair may cancel the regular meeting. If the meeting is canceled, a notice to that effect will be posted at the regular meeting place at the regular time. Special meetings may be called by the Chair or by a majority of WWHPC members. Commission members will be given at least 24 hours advance notice of the time and place of such meetings.
- iii. All regular and special meetings will be open to the public and the date, place, and agenda will be publicized in accordance with the Open Public Meetings Act (Chapter 42.30 RCW) except when a majority of Commission members determine that an executive session is necessary as detailed in the Open Public Meeting Act (Chapter 42.30.110). The agenda for regularly scheduled meetings shall be posted and advertised at least 24 hours prior to the regularly scheduled meetings.
- iv. The order of agenda items will be determined by their order of receipt. All applications, including designation review, special valuation review, and National Register review must be filed at least one month before the meeting at which the case is to be considered. This allows staff sufficient time to copy and distribute materials to WWHPC members. Design Review applications must be filed at least three weeks prior to the regularly scheduled meetings at which they are to be considered.
- v. Staff shall be responsible for notifying principles in each case as specified under the rules for review procedures.

b. Regular Order of Business for Meetings

- Business will be conducted under Robert's Rules of order except where this contradicts with the Bylaws or other special rules adopted by the WWHPC, which then take precedence.
- ii. All issues will be decided by simple majority vote except amendments to the Bylaws, which require a vote of two-thirds of the membership.
- iii. Minutes will be taken during all WWHPC proceedings. Additionally, the meetings may be taped to further clarify the minutes.
- iv. The regular order of business shall be as follows:
 - 1. Call to order and roll call
 - 2. Adoption of minutes
 - 3. Report of committees
 - 4. Old business
 - 5. New business
 - 6. Adjournment
- v. The WWHPC shall act on each application at the meeting unless the Chair or a majority of the Commission decides to defer consideration to a later date. Requests for continuance may be granted if all parties agree. The continuance will be publicly announced by the Chair, and the case automatically set on the agenda for the next regularly scheduled meeting. In such a case, no further notice is required for the principles in the case.

- vi. Public commenting shall be as follows:
 - 1. Each person speaking to the Commission shall give his or her name and address for the record. All comments shall be directed to the Chairperson.
 - 2. The Chairperson is charged with the responsibility of discouraging and stopping irrelevant and unnecessarily repetitive or abusive comments. If a large number of people wish to give comment, the Chairperson may limit the length of initial comment. Time permitted, opportunity for additional comment will be provided after everyone who desires to speak has been given an opportunity.
 - 3. The Chairperson should not allow the audience to interrupt public comment. Speakers shall not question one another.
 - 4. If written comments or petitions are made, a copy shall be presented to the Chairperson.

c. Post Meeting

- i. Staff will be responsible for notifying participants as called for under rules for specific review procedures.
- ii. Staff will be responsible for forwarding materials to participants as called for under rules for specific review procedures.
- iii. Staff will be responsible for distributing the minutes of the meeting.

7. PLAN FOR COPYING, DISTRIBUTING, AND IMPLEMENTING RULES

- a. Rules and procedures for conducting various historic preservation processes will be reviewed by the WWHPC. If any major changes are specified during this examination, the documents will be returned to the Department of Archaeology and Historic Preservation (DAHP) for a review of the changes. The documents will then be returned to the WWHPC. A two-thirds majority is necessary for acceptance of the rules and procedures by the WWHPC.
- b. The master copies of all historic preservation related rules and procedures, application standards, criteria, and standard forms will remain on file with the City of Walla Walla. Complete copies of these documents will be forwarded to DAHP.

SECTION II: RULES AND PROCEDURES FOR DESIGNATION REVIEW – WALLA WALLA REGISTER OF HISTORIC PLACES

Under the provisions of the Walla Walla Historic Preservation Ordinance (WWHPO) the Walla Walla Historic Preservation Commission (WWHPC or Commission) is directed to initiate and maintain a Walla Walla Register of Historic Places (WWHPR or Register) and to review nominations to the Register.

Any building, structure, site, object or district may be placed on the Register if:

1. The WWHPC determines that it meets WWHPO Criteria.

Any individual, group of property owners or other interested group or association, City, or County Council member, Walla Walla Historic Preservation Commission member, or WWHPC may nominate a building, structure, site, object, or district for inclusion on the Register. Owner consent is required for placement on the WWHPR.

A. PROCEDURES FOR DESIGNATION REVIEW MEETINGS

- a. Pre-meeting
 - i. Applicant or Designated Agent:
 - 1. Meets with WWHPC Staff (Staff) concerning the application form and the necessary documentation.
 - 2. Submits the completed application to Staff at least one month before the regularly scheduled meeting at which the application is to be considered.
 - ii. Staff:
 - 1. Meets with the applicant concerning the application form and the necessary documentation.
 - Reviews the application for completeness and includes the case on the agenda based on determination that the application is complete. Staff review may include meetings with owners and adjacent property owners, interviews, historic research, and examination of the property.
 - 3. Prepares a report for the Commission based on the review.
 - 4. Arranges with the property owners for an on-site inspection by the WWHPC or designated committee.
 - 5. Notifies in writing the applicant, the owner (if different), and persons, organizations or legal entities resident, leasing or owning properties contiguous to the property in question at least one week prior to the meeting at which the application is to be considered. The date and time of the meeting will be specified in the announcement.
 - iii. Walla Walla Historic Preservation Commission:
 - 1. Reviews the nomination and staff report.
 - 2. Visits the property.
- b. Meetings
 - i. Designation review will occur at regularly scheduled meetings as detailed in the rules for conducting Walla Walla Historic Preservation Commission meetings.
 - ii. The regular order of business for consideration of applications to the Walla Walla Register of Historic Places shall be as follows:
 - 1. Development Services staff shall give a presentation of the application.
 - 2. The applicant or the designated agent of the applicant presents statements in favor of the application including relevant pictures, models, etc.
 - 3. Statements in opposition to the application.
 - 4. Comments by interested persons, organization or legal entities.
 - 5. Rebuttal by all concerned parties.
 - 6. Staff comments.

- 7. Summary of above by Chair or designated person.
- 8. Deliberation by Commission.
- 9. Motion for recommendation of approval or denial based on the designation criteria.
- 10. Vote.

During the meeting, the above procedure may be temporarily modified by the concurrence of all parties and WWHPC.

- iii. Commission members apply the designation criteria, as outlined in WWMC 2.27, to the property or district to evaluate the nomination. The members should consider information related to the designation criteria as presented above during the designation meeting and from the site visit. The Commission:
 - 1. Determines the category of historic property.
 - 2. Establishes the context for evaluating the property.
 - 3. Identifies the level of significance (National, State, Local).
 - 4. Evaluates the integrity of the property.
 - 5. Determines if there are special conditions that might make the property eligible.
 - 6. Determines if the property meets the criteria.
 - 7. Votes on the recommendation.

c. Post Meeting

- i. Staff
- ii. Prepare the Commission's report as a finding of fact, clearly stating the relevant designation criteria and how the property meets or fails to meet the criteria.
- iii. Notify owner and applicant in writing of the WWHPC's recommendation within ten days of the meeting.
- iv. Notify applicant of the appeals process if the recommendation is against placement of the property on the Register.
- v. Get the owner's written acknowledgment when the property is placed on the Register.

B. APPEALS OR RESUBMISSION

- a. A negative recommendation or a non-acceptance of an application by the WWHPC is not irrevocable. If significant new information becomes available, or if the reason for non-acceptance has been remedied, the application may be resubmitted with WWHPC approval to the WWHPC. In such a case, the entire procedure must be repeated.
- b. If the applicant disagrees with the Commission's recommendation, the applicant may appeal the case to the City of Walla Walla Hearing Examiner. In such a case, documentation shall be limited to that nomination material presented during the WWHPC public meeting and the minutes of that meeting.

C. MISCELLANEOUS

- a. Once a property has been approved by the WWHPC for placement on the Walla Walla Register of Historic Places, the Certificate of Appropriateness review process becomes effective.
- b. If any property is no longer deemed appropriate for designation to the Walla Walla Register of Historic Places, the WWHPC may initiate removal by following the same procedure as provided for listing.
- c. In its designation recommendation, the Commission shall consider the Walla Walla Historic Inventory and the City Comprehensive Plan.

D. APPLICATION STANDARDS FOR WALLA WALLA REGISTER OF HISTORIC PLACES

- a. The Walla Walla Register of Historic Places— Nomination Form, available from the Development Services Department must be typed and completely filled in. Blanks that are not applicable to the property should be filled with "N/A."
- b. All interior and exterior features and outbuildings that contribute to the designation should be mentioned and described. District designations should include a description of proposed district boundaries, the characteristics of the district which justifies its designation, and a list of all properties including features, structures, sites, objects and open spaces which contribute to the designation of the district.
- c. The original form should be presented along with the following documentation:
 - i. A sketch of scaled map showing significant property elements and property boundaries for nominations involving more than a single structure or site.
 - ii. Digital photographs detailing the historic nature of the property. Photographs must be clearly labeled to identify case, location, subjects and the direction the photograph was taken. The Walla Walla Historic Preservation Commission staff should be consulted regarding exact photograph requirements for specific nominations.
 - iii. Uncompleted forms or those with insufficient documentation will not be considered and will be returned to the applicant.

SECTION III: RULES AND PROCEDURES FOR DESIGN REVIEW – WALLA WALLA REGISTER OF HISTORIC PLACES

Design Review is the process through which the Walla Walla Historic Preservation Commission (WWHPC or Commission) reviews proposed changes to Walla Walla's historic resources. Once a property is listed on the Walla Walla Register of Historic Places (WWHPR), any work done on the property that would ordinarily necessitate a building permit will, in addition, require a Certificate of Appropriateness. These activities include:

- a. Demolition of historic structures.
- b. Alterations to historic structures.
- c. New construction within historic districts.
- d. Change of use.

The Certificate of Appropriateness is approved by the WWHPC as required and under powers granted it by Walla Walla Municipal Code. Section 2.27.040.

These rules shall have no application to ordinary repairs and maintenances, including painting, or to emergency measures as defined in the Walla Walla Municipal Code Section 2.27.030.

A. PROCEDURES FOR CONDUCTING MEETINGS

- a. Pre-meeting
 - i. Applicant/designated agent

An applicant wishing to make such changes:

- 1. Applies to the Development Services Department according to usual procedure for Development Authorization.
- Meets with WWHPC staff to review design guidelines as they pertain to proposed changes on a Walla Walla Register of Historic Places property or within an historic district.
- 3. Submits application for design review at least three weeks before a regularly scheduled meeting.
- ii. Building Inspector
 - Report to the WWHPC staff on any application for a permit to work on a designated Walla Walla Register of Historic Places property or a property within a designated Walla Walla Historic District.
 - 2. Continues processing the permit.
 - 3. Works with the WWHPC staff in considering fire and building codes.
 - 4. Does not issue permits until the WWHPC recommendations are received.
- iii. Staff
 - 1. Notify the applicant of the Commission review requirements.
 - 2. Meet with the applicant to transmit design guidelines and information on necessary documentation and completion of the application form.
 - 3. After the form is submitted, review it for completeness.
 - 4. If the form is complete, place the case on the agenda for the next regularly scheduled meeting.
 - 5. Make arrangements, if necessary, for the WWHPC to visit the property. This may include interior visitation.
 - 6. Review the modifications and prepare a report for the Commission.
 - 7. Special notification of contiguous property owners is not required.
- iv. Walla Walla Historic Preservation Commission
 - 1. Review the application and the staff report.
 - 2. Visit the property if necessary.
- b. Meeting

- i. Design review will occur at regularly scheduled meetings. Design review applications will be considered in the order in which the Commission received them.
- ii. The regular order of business for consideration of design review application shall be as follows:
 - 1. Development Services staff shall give a presentation of the application.
 - 2. The applicant or the designated agent of the applicant presents statements in favor of the application including relevant pictures, models, etc.
 - 3. Statements in opposition to the application.
 - 4. Comments by interested persons, organizations or legal entities.
 - 5. Rebuttal by all concerned parties.
 - 6. Staff comments.
 - 7. Summary of above by Chair or designated person.
 - 8. Deliberation by Commission.

During the meeting, the above procedure may be temporarily modified by the concurrence of all parties and the WWHPC.

- iii. As part of this deliberation, the WWHPC shall review the proposed work, using information from the site visit and application materials, comparing this information with the design review criteria established in Rules. The design review criteria for Walla Walla shall be those as outlined in The Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings or the revised standards for the City of Walla Walla.
 - 1. If the alterations meet the Standards, a Certificate of Appropriateness is issued.
 - 2. If the alterations fail to meet the Standards, the Certificate of Appropriateness is not issued, and the recommendation is against issuing the permit.
 - 3. If the alterations would meet the Standards with modification, the Certificate of Appropriateness is issued with Conditions of Issuance.

c. Post Meeting

i. Owner/Designated Agent

The owner/designated agent has the following options:

- 1. If the owner agrees in writing to comply with the WWHPC's recommendations and Conditions of Issuance, he/she receives a Certificate of Appropriateness.
- 2. If the owner disagrees with the recommendation, he/she can drop the case and reapply with modifications. The applicant should be encouraged to reapply to the Commission with modified plans.
- 3. The owner may request removal of the property from the Walla Walla Register of Historic Places; however a building permit is still required.

ii. Staff

- Issue the commission's recommendation as a finding of fact, clearly stating the intended modifications and how they meet or fail to meet the Secretary of the Interior's Standards or the City of Walla Walla's revised Standards.
- 2. Within ten days of the meeting notify the owner/designated agent in writing of the Commission's decision.
- 3. Meet with the owner/designated agent and execute an agreement to follow the Conditions of Issuance.
- 4. Get the owner/designated agent's signature on the Conditions of Issuance.
- 5. Within 30 days of the receipt of the complete application, forward the Commission's recommendation, the Certificate of Appropriateness (if issued) and any Conditions of Issuance to the Building Inspector.

iii. Building Inspector

After receiving the application, Certificate of Appropriateness (if issued) and any Conditions of Issuance from the WWHPC staff, the Building Inspector will:

1. Make the final decision on the issuance of the building permit.

B. APPLICATION STANDARDS

- Documentation is required for alterations to or demolition of a property on the Walla Walla Register of Historic Places (WWHPR) or for new construction within a district on the Register. Required documentation shall minimally include all the materials identified illustrating:
 - i. Existing conditions.
 - ii. Proposed alterations.
 - iii. Effect on historic properties (impact).

At least one copy of the documents detailed below must be submitted with the application. These will remain on file with the WWHPC. All drawings mean plans and elevations must be drawn to scale or have the measurements included and be signed by the architect or draftsman.

The required documentation varies with anticipated project costs. If the alteration or new construction is expected to exceed \$15,000, see (4) below.

For phased projects, one copy of all required documentation shall be submitted for each phase of the project.

b. Alterations

- i. Existing conditions
 - 1. A copy of the WWHPR nomination, if not readily available.
 - 2. Digital photographs: Photographs must be clearly labeled to identify case, location, subjects and the direction the photograph was taken. Necessary photographs include:
 - a. Building on lot, including elevations and facades that are to be altered.
 - b. In a historic district, photographs of structure adjoining the property, as well as those across the street and/or alley are necessary (streetscapes).

ii. Proposed alterations

- 1. Precise written statement describing work on the historic property.
- 2. Working drawings showing how proposed alterations would affect historic elements listed in the property nomination form.
- For rehabilitation or restoration work, historic photographs and statement of physical or documentary evidence for proposed changes particularly if replacement is proposed.
- 4. Materials, samples and additional digital photographs may be required by the WWHPC.
- 5. Descriptions of proposed signs, re-roofing plans, fences, parking lots and landscaping changes.
- 6. Other information as required.

c. New Construction

New construction refers to building within a historic district listed on the WWHPR.

- i. Existing conditions
 - 1. Site plan or measured drawings indicating the following:
 - a. Existing adjacent buildings
 - b. Property lines and utilities
 - c. Rights of way
 - d. Building setbacks and allowed side yards
 - e. Existing planting materials and size
 - 2. Digital photographs: Photographs must be clearly labeled to identify case, location subjects and the direction the photograph was taken. Photographs of structures adjoining the property, as well as those across the street and/or alley are necessary (streetscapes).
 - 3. Other information as required

ii. Proposed construction

Precise written statement describing work on WWHPC application form. Site plan including that information specified above and:

- 1. The proposed buildings outline with dimensions relative to property lines and existing buildings adjacent to the property.
- 2. New parking areas, driveways, utilities, etc.
- 3. Any proposed planting and landscaping, sidewalks, and patios, mechanical equipment and other appurtenances such as walls, gates and accessory buildings.
- 4. Other information as required.

iii. Impact

- 1. Precise written description of how the proposed new construction would affect the historic nature of the district.
- 2. Sketch of affected streetscapes.

d. Demolition

- i. A copy of the nomination of the property to the Walla Walla Register of Historic Places, if not readily available.
- ii. Description of structural integrity.
- iii. Reason or justification for demolition (should include statements of why the property is not salvageable or why it cannot be maintained).
- iv. Any planned new construction.
- v. Digital photographs of all sides of structure and the interior.
- vi. Survey plat.
- vii. Any additional documentation required by the Commission.
- e. Requirements for projects over \$15,000
 - i. Existing conditions
 - 1. A scaled site plan or plans illustrating existing conditions, including:
 - a. Building dimensions relative to property lines and existing buildings adjacent to the property.
 - b. Rights-of-way.
 - c. Building setbacks.
 - d. Utilities.
 - e. Any planting and landscaping, parking lots, driveways, sidewalks and patios, mechanical equipment and other appurtenances such as walls, gates and accessory buildings.
 - f. Features mentioned in the nomination and their condition.
 - g. Other information as required.
 - 2. Building elevations and typical building cross section illustrating existing conditions, including:
 - a. Vertical dimensions.
 - b. Existing grade.
 - c. Cladding.
 - d. Roof type, slopes and material.
 - e. Window type and material.
 - f. Mechanical vents.
 - g. Types of outdoor light fixtures.
 - h. Design and location of signage.
 - i. Features mentioned in the nomination and their condition.
 - j. Other information as required.
 - 3. If historic significance is related to interior features, floor plans depicting:
 - a. The arrangement of the interior spaces.

- b. Location of windows and doors.
- c. Features mentioned in the nomination.
- d. Other information as required.
- 4. Proposed alteration or construction
 - a. Complete construction plans of project.
- 5. Impact
 - a. A scaled site plan or plans showing conditions after the proposed construction including those items listed under (a)(1) above and with specific depictions and descriptions of how changes will affect those items under (a)(1)(f) above.
 - b. Building elevations and typical building cross section showing conditions after the proposed construction including those items listed under (a)(2) above and with specific depictions and descriptions of how changes will affect those items under (a)(2)(i) above.
 - c. Interior floor plans after the proposed construction including those items under (a)(3) and with specific depictions and descriptions of how changes will affect those items under (a)(3)(c) above.

C. CRITERIA

The Secretary of the Interior has established Standards for Rehabilitation to be considered during the Design Review process. When necessary, refer to these Standards to guide in the design review criteria.

To achieve those listed goals and to safeguard the heritage of the City of Walla Walla as called for in the Historic Preservation Ordinance, a two-part evaluation is necessary:

- a. The identification of those materials, features and combinations of features that confers significance to properties or districts on the Walla Walla Register of Historic Places.
- b. Assessing the potential impact of rehabilitation work necessary for efficient contemporary utilization of the property.

Many features define the historic character of a property or district. Cladding whether of wood or masonry; style, composition, and decorative features of the roof; the presence of architectural metals; window number, arrangements, and styles; entrances and porches; storefronts on commercial buildings; internal arrangement and detailing; and the historic relationship between buildings, landscape features, and open space, as well as many other materials and features can all contribute to a property's character.

After identifying the distinguishing historic characteristics of a property subject to the Design Review process, retention and preservation of those features and materials is the primary goal of the Design Review effort.

This is accomplished through the review process individual to each property. However, there are preferred options, specified by the Secretary of the Interior, common to each property.

- a. Protecting and Maintaining
 - i. Providing proper drainage so that water does not cause damage to:
 - 1. Masonry
 - 2. Flat, horizontal and decorative wooden features
 - 3. Flat, horizontal and decorative metal features
 - 4. Structural members, foundations and walls
 - 5. The historic landscape
 - ii. Providing proper venting which helps prevent moisture condensation damage and subsequent insect damage.

- iii. Cleaning features and materials only when necessary using only the gentlest methods. This includes cleaning gutters and downspouts on roofs and replacing flashings on the roof and over windows.
- iv. Removing rust from metal structural and decorative features.
- v. Examining protective coating systems (paint, shellac, etc.), and removal of loose or deteriorated materials to the next intact layer by the gentlest means possible. (This may include electric heating devices, chemicals, or scraping and brushing.) Reapplication of compatible protective coating systems following proper surface preparation in historically accurate colors is then necessary to prevent deterioration.
- vi. Applying non-obtrusive chemical and physical preservatives to features not previously protected.
- vii. Providing non-obtrusive insulation, recaulking and weather-stripping to improve thermal efficiency.
- viii. Carefully testing of all the above materials and methods in non-conspicuous areas to gauge their effect on the historic fabric.
- ix. Carefully inspecting materials and features to see if repair or replacement is necessary. This may include using such nondestructive techniques as x-ray photograph to evaluate the structural integrity of buildings or structures.

b. Repairs

- i. Repairs may include patching, splicing, piecing in, or reinforcing present materials and features (including upgrading individual elements of a feature), following recognized preservation methods. If there are seriously deteriorated or missing elements along with surviving models or prototypes, repairs may also include limited in-kind replacement or replacement with a compatible substitute material if the original material is not economically feasible.
- ii. In repairing, duplication of the appearance, strength, composition, color, and texture is sought. For example, in repainting masonry, care should be taken to replicate the size and shape of the mortar joint and the color of the mortar. For repairing stucco, the damaged material should be removed, and the stucco matched in strength, composition, color and texture.

c. Replacing

i. If an entire feature is too deteriorated to repair, but the overall form and detailing are still evident, the feature should be replaced. The replacement should attempt to replicate the original, using the physical evidence to guide the new work. If using the exact material is not technically or economically feasible, a compatible substitute material may be considered. The substituted material should offer the same, or greater, structural support.

d. Design for Missing Historic Features

i. Due to its complex technical and/or design implications, this option should only be considered after the other possibilities have been explored. It entails designing and installing a copy when the historic feature or model is physically missing. A restoration using historical descriptions, pictorial representations, and/or physical documentation may be attempted, or a new design, compatible in size, scale, material and color may be substituted.

e. Alterations and Additions

i. New additions to historic buildings should be a last resort and should be placed to minimize loss, damage, or the obscuring of character defining features. Both internal and external alterations should be as inconspicuous as possible from public rights-of-way and from main interior spaces. Such new features should be compatible with overall building design in terms of size, scale, material and color, but should not try to duplicate existing historical features.

- ii. Excavations adjacent to historic foundations should be limited to avoid damage to those foundations or to any archeological deposits that may be nearby.
- iii. Alterations for health and safety codes or for energy retrofitting should be done so that the historic building's character defining spaces, features, etc., will not be impacted.

SECTION IV: SPECIAL VALUATION REVIEW-WALLA WALLA REGISTER

OF HISTORIC PLACES

In 1985, the Washington State Legislature passed a "special valuation" law which makes it possible for Certified Local Governments (CLGs), for a ten-year period, to insure that property taxes will not reflect substantial improvements made to certain classes of properties as identified by the CLG. The CLG may amend the criteria for eligibility, however, if made more restrictive these do not become effective for two years following October 1 of the year they were enacted. This means that owners of certain types of historic properties have the potential to realize substantial tax savings.

Only properties on the Walla Walla Register of Historic Places or contributing properties within the Walla Walla Historic District are eligible for special valuation.

A. PROCEDURES FOR CONDUCTING MEETINGS

- c. Pre-Meeting
 - i. Applicant or Designated Agent

At least one month prior to the meeting, the applicant must:

- 1. Consult with the Walla Walla Historic Preservation Commission (WWHPC) staff prior to beginning rehabilitation work.
- 2. Submit the application to the County Assessor on a Department of Revenue form no later than 24 months after initiating work. The application must be submitted before October 1 for action before December 31 of that year.
- 3. Monitor construction work to ensure that it conforms to the Washington State Advisory Council's Standards for Rehabilitation (Standards).
- 4. Maintain accurate records of project costs and dates.
- ii. County Assessor
 - 1. Reviews the application for completeness.
 - 2. Verifies the legal owner and legal description.
 - 3. Submits the application to the WWHPC within ten working days of receipt of the completed application.
- iii. Staff
 - Places the case on the agenda for the next regularly scheduled meeting as long as there is at least 20 days review period before that meeting. If there is not 20 days, the case will be scheduled for the next month's regularly scheduled meeting.
 - 2. Reviews the case and prepares a report for the Commission.
 - 3. If necessary, arranges a property visitation with the owner for the Commission.
- iv. Walla Walla Historic Preservation Commission:
 - 1. Reviews the application and the staff report.
 - 2. If necessary, visits the property.
- d. Meeting

Special valuation Review will occur at regularly scheduled Walla Walla Historic Commission meetings. The Special Valuation cases will be considered in the order the staff receives them.

- i. The regular order of business for consideration of Special Valuation applications shall be as follows:
 - 1. Development Services staff shall give a presentation of the application.
 - 2. The applicant or the designated agent of the applicant presents statements in favor of the application including relevant pictures, models, etc.
 - 3. Statements in opposition to the application.
 - 4. Comments by interested persons, organizations, or legal entities.
 - 5. Rebuttal by all concerned parties.

- 6. Staff comments.
- 7. Summary of above by Chair or designated person.
- 8. Deliberation by Commission.
 - * During the meeting, the above procedure may be temporarily modified by the concurrence of all parties and the WWHPC.
- ii. Walla Walla Historic Preservation Commission determines if:
 - 1. The property is on the Walla Walla Register of Historic Places or within the boundaries of a Walla Walla Historic District.
 - 2. The work was done within 24 months prior to the application date. The applicant must submit evidence to this effect.
 - 3. The work complies with the Standards by not adversely affecting those elements that contribute to the property's significance.
 - 4. The "qualified rehabilitation expenditures" constitute at least 25 percent of the assessed value of the property prior to the rehabilitation.

e. Post Meeting

- i. Staff
 - 1. Notifies the owner in writing of the Commission's recommendation within ten days of the meeting.
 - 2. If the property is ineligible, advise the applicant of the reasons for the denial and inform him/her of the appeals process.
 - 3. If special valuation status has been granted to the property, prepares the terms of agreement for the Commission.
 - 4. If the applicant signs the terms of agreement and the Commission approves the application, transmits the application and agreement to the applicant to be recorded at the County Assessor's office.
 - 5. Monitors, at least once a year during the special valuation 10-year period, the owner's compliance with the terms of the agreement.
 - 6. If the owner fails to comply with the terms of the agreement or, because of the rehabilitation the property loses historic value to such an extent that it is no longer deemed appropriate for inclusion to the Walla Walla Register of Historic Places by a majority of the WWHPC members, notify the owner, and the assessor, of the disqualification.
- ii. Walla Walla Historic Preservation Commission
 - Enters an agreement on behalf of the City of Walla Walla. This agreement shall cover the 10-year special valuation period and shall include the minimum standards as detailed below. The owner shall:
 - a. Monitor the property for its continued qualification for special valuation.
 - b. Comply with rehabilitation plans and minimum standards of maintenance as defined in the agreement.
 - c. Make the historic aspects of the property accessible to public view one day a year, if the property is not visible from the public right-of-way.
 - d. Apply to the commission for recommended approval or denial of any demolition or alteration.
 - e. Comply with any other provisions in the original agreement as may be appropriate.
 - 2. Upon the execution of the agreement with the applicant, approve the application.
 - 3. Record the Special Valuation agreement in the office of the County Auditor.
 - 4. If the property is consequently sold, enter into an agreement with the new owner. That agreement will contain those minimum standards as detailed above and will be effective for the duration of the 10-year period.

B. APPLICATION STANDARDS

Documentation shall include, at a minimum, all identified materials illustrating: That the property is eligible for Special Valuation status; when the work occurred; whether special valuation financial requirements have been fulfilled; and whether the work complies with the Secretary of the Interior's Standards for Rehabilitation.

To properly document each of these divisions, at least one copy of the following documents must be submitted with the application. These will remain on file with the Development Services Department. For phased development plans, the complete process as detailed in rules and regulations must be followed and documentation submitted for each phase. All drawings, mean plans and elevations must be drawn to scale or have the measurements included and be signed by the architect or draftsman.

- a. For phased projects, complete documentation must be submitted for every phase of the project.
 - i. Eligibility
 - A copy of the nomination form to the Walla Walla Register of Historic Places clearly indicating when the property was listed on the Walla Walla Register of Historic Places. In the case of a property located within a historic district, the applicant must receive prior approval from the Commission that the property is "contributing" to the district.
 - ii. When the work occurred
 - A notarized affidavit stating that all rehabilitation work was conducted and completed during the 24 months prior to application to the County Assessor's office.
 - iii. Special Valuation financial requirements required documentation
 - 1. Notarized affidavit attesting to the actual costs of the rehabilitation work.
 - 2. The most recent Walla Walla County Assessor's assessment of the value of the rehabilitated structure.
 - iv. Compliance with the Secretary of the Interior's Standards.

To assure that the applicant has complied with the Standards, the following materials are necessary:

- 1. Precise written statement describing the completed rehabilitation work on the Walla Walla Historic Commission's application form.
- 2. The Design Review application and accompanying documentation, Certificate of Appropriateness for the rehabilitation work from the Walla Walla Historic Preservation Commission, and a copy of the terms of agreement as specified under the Special Valuation rules and procedures.
- 3. Materials as specified in Application Standards for Design Review illustrating conditions prior to construction (existing conditions), and proposed alterations.
- 4. Materials illustrating the impact of construction as specified in Application Standards for Design Review under Impact. However, actual construction impacts rather than projected ones must be documented. If the property was not subject to design review, required documentation shall minimally include:
 - a. A precise written description on an WWHPC form of how the alterations have affected those features listed as determining the property's historic character on the WWHPR nomination form.
 - b. Architectural plans or other legible drawings illustrating those features with notes on how they have been affected by construction.
 - c. Digital photographs– Comprehensive exterior and interior photographs of the historic property before and after rehabilitation. Necessary photographs include:
 - i. Historic photographs of replicated features.
 - ii. If in a historic district, a current streetscape.

- 5. Samples of utilized materials may be required by the Walla Walla Historic Preservation Commission.
- 6. Other information as required.

C. CRITERIA

The criteria to be followed in the Special Valuation process is the Secretary of the Interior's Standards for Rehabilitation as established in the Federal Code of Regulations (36 CFR 67). For the Special Valuation process no new construction is eligible.

SECTION V: IMPACT REVIEW – WALLA WALLA REGISTER OF HISTORIC PLACES

Under the Historic Preservation Ordinance of the City of Walla Walla, the Walla Walla Historic Preservation Commission (WWHPC) is directed to:

- A. Provide for the review of all application for approvals, permits, environmental assessments or impact statements, and other similar documents pertaining to the historic inventory or adjacent properties.
- B. Review and comment to the City Council on land use, housing and redevelopment, municipal improvement, and other types of planning and programs undertaken by any agency of the City, other neighboring communities, the County, the State or federal government as they relate to historic resources of the City.

To provide such services the Walla Walla Historic Preservation Commission will receive such applications, statements, assessments, plans, etc., and evaluate possible impacts on historic properties by:

- A. Identifying if properties listed on the Walla Walla Register of Historic Places, or the Walla Walla Inventory of Historic Places, or properties eligible to such listing, or properties adjacent to such properties are affected by any proposed action.
- B. Evaluating the probable impact to the above properties.
- C. Determining the degree of loss to Walla Walla's historic resources by assessing the quality and quantity of those properties in relation to similar properties within Walla Walla's jurisdiction.
- D. Making a determination of negative impact or non-effect.
- E. Issuing the determination to the pertinent individual, department, agency or government as a finding of fact clearly detailing:
 - a. Historic properties potentially affected
 - b. The nature of the disturbance
 - c. The reasons for the determination

SECTION VI: NATIONAL REGISTER REVIEW

As a Certified Local Government (CLG) under the National Historic Preservation Amendments Act of 1980 (P.L. 96-515), one of the principle duties of the City of Walla Walla is to take responsibility for review of nominations of properties to the National Register of Historic Places. Under the State of Washington Certified Local Governments Program Requirements and Procedures (Section III(A)) and in accordance with the CLG Certification Agreement between the City of Walla Walla and the State Historic Preservation Officer (SHPO) of Washington, the Walla Walla Historic Preservation Commission (WWHPC or Commission), is made responsible for reviewing National Register Nominations.

These rules and regulations then are intended to satisfy the State of Washington Certified Local Governments Program Requirements and Procedures (Section I(G)) which requires CLG to establish local laws, Bylaws or administrative rules, that will provide for participation in the National Register Nomination process.

Within 30 days after receipt of an adequately documented National Register Nomination Form, the State Historic Preservation Officer (SHPO) notifies the property owner and the Mayor of Walla Walla and forwards a copy of the nomination to the WWHPC.

If qualified Staff, Commission members, or consultants are not available the review must be expedited. Expedited review can be initiated locally by the CLG or at the State level by SHPO. A locally initiated request for expedited review must contain the signatures of the Mayor and the Chair of the WWHPC.

A. RULES AND PROCEDURES

- **a.** Pre-Hearing
 - i. Staff
 - 1. Schedules a hearing or determines on expedited review.
 - 2. At least one week prior to the hearing, notifies the public by posting legal notice.
 - **3.** At least one week prior to the hearing, notifies in writing the applicant, all principle property owners and persons, organizations, or legal entities residing, leasing or owning contiguous properties of the date, time, and location of the hearing.
 - 4. Shall schedule a site visit for the Commission.
 - 5. Shall prepare and mail materials to Commission members.
 - **6.** If the Staff is qualified, or a consultant, shall visit the site and prepare the staff recommendation.
 - **7.** In case of a locally initiated expedited review, prepare letter of request, obtain the signatures of the WWHPC Chair and the Mayor, and mail the letter to the SHPO.
 - ii. Walla Walla Historic Preservation Commission shall:
 - **1.** Review the nomination.
 - **2.** Visit the property.
 - 3. In case of a locally initiated expedited review, the Chair signs the request.
- **b.** Hearing

Designation review will occur at specially scheduled hearings. Nominations will be considered in the order in which the Commission received them.

- i. The Walla Walla Historic Preservation Commission:
 - Commission members apply National Register criteria to the property or district to evaluate the nomination. The members should only consider information related to the designation criteria as presented in federal regulations (36 CFR 60 and 36 CFR 63) during the review.
 - 2. Determines the category of historic property.
 - 3. Establishes the context for evaluating the property.
 - 4. Identifies the level of significance.
 - 5. Evaluates the integrity of the property.

- 6. Determines if there are special conditions that might make the property eligible.
- 7. Determines if the property meets the criteria.
- c. The regular order of business for consideration of applications for National Register review shall be as follows:
 - i. Development Services staff shall give a presentation on the application.
 - ii. The applicant or the designated agent of the applicant presents statements in favor of the application including relevant pictures, models, etc.
 - iii. Statements in opposition to the application.
 - iv. Comments by interested persons, organizations, or legal entities. Rebuttal by all concerned parties.
 - v. Staff comments.
 - vi. Summary of above by Chair or designated person.
 - vii. Deliberation by Commission. The motion for designation should be based on the designation criteria.
 - During the hearing, the above procedure may be temporarily modified by the concurrence of all parties and the WWHPC.

d. Post hearing

- i. After the hearing, Staff will:
- ii. Prepare the Commission's report as a Finding of Fact. The Finding of Fact should clearly state the relevant designation criteria and how the property meets or fails to meet the criteria.
- iii. Forward the Commission's recommendation to SHPO within 60 days of the original delivery date.

B. APPLICATION STANDARDS

An acceptable National Register of Historic Places application is a nomination form completed according to uniform guidelines as presented in "National Register of Historic Places, Washington State Register of Historic Places: A Nomination Guide" from the Washington State Department of Archaeology and Historic Preservation (DAHP).

The National Register of Historic Places Nomination Form, available from DAHP, must be typed and completely filled in. Blanks that are not applicable to the property should be filled with "N/A".

All interior and exterior features and outbuildings that contribute to the designation should be mentioned and described. District designations should include a description of proposed district boundaries, the characteristics of the district which justifies its designation, and a list of all properties including features, structures, sites, objects and open spaces which contribute to the designation of the district.

- a. The original form should be presented along with the following documentation:
 - i. A U.S.G.S. map with the UTM reference points identified.
 - **ii.** A sketch or scaled map showing significant property elements and property boundaries for nominations involving more than a single structure or site.
 - iii. Photographs detailing the historic nature of the property. Photos must be clearly labeled to identify case, location, subjects and the direction the photograph was taken. DAHP should be consulted regarding exact photo requirements for specific nominations.
 - * Incomplete forms or those with insufficient documentation will not be considered and will be returned to the applicant.

C. CRITERIA

a. The criteria for the inclusion of properties to the National Register of Historic Places as established in the Code of Federal Regulations (36CFR 60).